

116TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To modify reporting requirements under the Controlled Substances Act.

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IN THE SENATE OF THE UNITED STATES

Mrs. FEINSTEIN (for herself, Mr. GRASSLEY, Mr. DURBIN, and Mrs. CAPITO)  
introduced the following bill; which was read twice and referred to the  
Committee on \_\_\_\_\_

\_\_\_\_\_

**A BILL**

To modify reporting requirements under the Controlled  
Substances Act.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Preventing Pill Mills  
5 Through Data Sharing Act”.

6 **SEC. 2. REPORTING REQUIREMENTS.**

7 (a) RECORDS AND REPORTS OF REGISTRANTS.—Sec-  
8 tion 307 of the Controlled Substances Act (21 U.S.C. 827)  
9 is amended—

1           (1) in subsection (d), by striking “(d)(1)” and  
2           all that follows through the end of paragraph (1)  
3           and inserting the following:

4           “(d)(1)(A) Except as provided in subparagraph (B),  
5           every person registered under section 303 shall, not less  
6           frequently than monthly, make reports to the Attorney  
7           General through the Automated Reports and Consolidated  
8           Orders System, or any subsequent automated system de-  
9           veloped by the Drug Enforcement Administration to mon-  
10          itor controlled substances, of every sale, delivery, or other  
11          disposal by the person of any controlled substance, identi-  
12          fying by the registration number assigned under this title  
13          the person or establishment (unless exempt from registra-  
14          tion under section 302(d)) to whom such sale, delivery,  
15          or other disposal was made.

16          “(B) Subparagraph (A) shall not apply to—

17                 “(i) the retail sale or delivery of a controlled  
18                 substance by a pharmacy registered under section  
19                 303 to another pharmacy registered under that sec-  
20                 tion to fulfill a specific patient need, as defined in  
21                 section 581 of the Federal Food, Drug, and Cos-  
22                 metic Act (21 U.S.C. 360eee); or

23                 “(ii) the retail dispensing of a controlled sub-  
24                 stance by a pharmacy registered under section 303.

1       “(C) A person registered under section 303 that does  
2 not sell, deliver, or otherwise dispose of a controlled sub-  
3 stance during a month shall not be required to submit a  
4 report for that month under subparagraph (A).”; and

5               (2) in subsection (f)—

6                       (A) in paragraph (1)—

7                               (i) in the matter preceding subpara-  
8 graph (A)—

9                                       (I) by striking “manufacturer  
10 and distributor registrants” and in-  
11 sserting “persons registered under sec-  
12 tion 303”; and

13                                       (II) by striking “selected”;

14                               (ii) in subparagraph (A)—

15                                       (I) by inserting “or pharmacy”  
16 after “distributor”; and

17                                       (II) by inserting before the pe-  
18 riod at the end the following: “to  
19 whom controlled substances are dis-  
20 tributed”; and

21                               (iii) in subparagraph (B), by striking  
22 “opioids” and inserting “controlled sub-  
23 stances”;

24                       (B) in paragraph (2)—

1 (i) by striking “made available not  
2 later” and inserting the following: “made  
3 available—

4 “(A) not later”;

5 (ii) by striking the period at the end  
6 and inserting a semicolon; and

7 (iii) by adding at the end the fol-  
8 lowing:

9 “(B) in a format that allows the raw data to be  
10 queried and sorted for analytical purposes; and

11 “(C) in a manner such that the information  
12 may be accessed simultaneously by more than 1 user  
13 at each registered location of a specific manufac-  
14 turer, distributor, or pharmacy.”; and

15 (C) in paragraph (3)—

16 (i) in subparagraph (A), by striking  
17 “registered manufacturers and distribu-  
18 tors” and inserting “persons registered  
19 under section 303”; and

20 (ii) in subparagraph (B), by striking  
21 “registered manufacturer or distributor”  
22 and inserting “person registered under sec-  
23 tion 303”.

24 (b) PENALTIES.—

1           (1) IN GENERAL.—Section 402 of the Con-  
2           trolled Substances Act (21 U.S.C. 842) is amend-  
3           ed—

4                   (A) in subsection (a), by striking para-  
5                   graph (17) and inserting the following:

6                   “(17) in the case of a person registered under  
7                   section 303, to fail to review the most recent infor-  
8                   mation, directly related to the customers of the per-  
9                   son, made available by the Attorney General in ac-  
10                  cordance with section 307(f).”; and

11                   (B) in subsection (c)(1)(B), by striking  
12                  clause (ii) and inserting the following:

13                  “(ii) In the case of a violation described in clause (i)  
14                  committed by a person registered under section 303 and  
15                  related to the reporting of suspicious orders of controlled  
16                  substances, failing to maintain effective controls against  
17                  diversion of such substances, or failing to review the most  
18                  recent information made available by the Attorney General  
19                  in accordance with section 307(f), the penalty shall not  
20                  exceed \$100,000.”.

21           (2) TECHNICAL AND CONFORMING AMEND-  
22           MENT.—Section 402(a)(16) of the Controlled Sub-  
23           stances Act (21 U.S.C. 842(a)(16)) is amended by  
24           striking “section 825 of this title” and inserting  
25           “section 305”.

1 (c) AUTOMATED REPORTS AND CONSOLIDATED OR-  
2 DERS SYSTEM.—Section 503(c)(1) of the Controlled Sub-  
3 stances Act (21 U.S.C. 873(c)(1)) is amended—

4 (1) by inserting after “of States” the following:  
5 “, and to the Committee on the Judiciary of the  
6 Senate, the Committee on Health, Education, Labor,  
7 and Pensions of the Senate, the Caucus on Inter-  
8 national Narcotics Control of the Senate, the Com-  
9 mittee on the Judiciary of the House of Representa-  
10 tives, and the Committee on Energy and Commerce  
11 of the House of Representatives,”;

12 (2) by inserting after “registrants,” the fol-  
13 lowing: “including unusual volumes of controlled  
14 substances that are disposed of rather than sold,  
15 and unusual numbers of deleted transactions of high  
16 volumes of controlled substances,”; and

17 (3) by striking “contained in schedule II,”.

18 **SEC. 3. REGULATIONS AND GUIDANCE.**

19 Not later than 90 days after the date of enactment  
20 of this Act, the Attorney General shall—

21 (1) amend part 1304 of title 21, Code of Fed-  
22 eral Regulations, to implement the amendments  
23 made by section 2, including the requirements  
24 that—

1           (A) persons registered under section 303  
2           of the Controlled Substances Act (21 U.S.C.  
3           823) make the reports under section 307(d)(1)  
4           of that Act (21 U.S.C. 827(d)(1)) on a monthly  
5           basis; and

6           (B) the reports described in subparagraph  
7           (A) include all controlled substances; and

8           (2) issue guidance to persons described in para-  
9           graph (1)(A) to clarify the meaning of each of the  
10          data sets contained in the Automated Reports and  
11          Consolidated Orders System.